

REGULAR MEETING OF THE COUNCIL OF THE VILLAGE OF SILVER LAKE**Monday, August 2, 2021****7:00 p.m.**

The Village of Silver Lake Council met in regular session on Monday, August 2, 2021, at Silver Lake Village Hall, 2961 Kent Road, Silver Lake, Ohio. The meeting was only in-person.

With Council President William M. Church presiding, the meeting was called to order at 7:00 p.m. Mr. Church led the Pledge of Allegiance.

The following members were present and responded to roll call: Mr. Dann Nivens, Mr. Matthew Plesich, Mr. William Church, Mrs. Therese Dunphy, Mrs. Betsy Meyer, and Mr. Christopher Scott.

Roll call of Council - 6 members present. Absent – 1, Mr. Tim Nichols.

Mr. Church asked for a motion to excuse Mr. Nichols. Mr. Scott so moved, and Mrs. Meyer seconded. There were no objections.

Mr. Church: Were there any additions or corrections to the minutes of the July 19th Council meeting? [There being none, the minutes were approved as submitted.] Mrs. Meyer, you wish to speak?

Mrs. Meyer: As the chair of Personnel and Public Affairs, I'd like to motion to amend the agenda of the second readings of Ordinances 32-2021, 33-2021, 36-2021, and 37-2021 until August 16, 2021, so Council can finish discussion on these in our Committee of the Whole Meetings. [Mr. Nivens seconded.]

Roll call to amend the agenda: Yes 6 No 0

Mr. Church called for the reading of ordinances and resolutions by Mr. Housley and assigned the committees.

First Reading:

RESOLUTION NO.: 44-2021 A RESOLUTION AUTHORIZING THE MAYOR AND CHIEF OF POLICE OF THE VILLAGE OF SILVER LAKE, OHIO, TO ENTER INTO A MUTUAL AID AGREEMENT AMONG CITIES, VILLAGES, AND TOWNSHIPS IN SUMMIT COUNTY FOR LAW ENFORCEMENT COOPERATION THROUGH A MOBILE FIELD FORCE UNIT AS DESCRIBED HEREIN, AND DECLARING AN EMERGENCY. (*Personnel & Public Affairs*)

ORDINANCE NO.: 45-2021 AN ORDINANCE DIRECTING THE BOARD OF ELECTIONS TO PLACE UPON THE BALLOT AT THE GENERAL ELECTION TO BE HELD NOVEMBER 2, 2021, AN AMENDMENT TO THE CHARTER OF THE VILLAGE OF SILVER LAKE, OHIO, TO PROVIDE THAT MAYORS MUST RESIDE IN THE VILLAGE FOR FOUR (4) YEARS PRIOR TO THE DATE OF HIS/HER ELECTION, AMENDING SECTION 3.02, AND DECLARING AN EMERGENCY.

(*Personnel & Public Affairs*)

Second Reading:

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ORDINANCE NO.: 34-2021 AN ORDINANCE DIRECTING THE BOARD OF ELECTIONS TO PLACE UPON THE BALLOT AT THE GENERAL ELECTION TO BE HELD NOVEMBER 2, 2021, AN AMENDMENT TO THE CHARTER OF THE VILLAGE OF SILVER LAKE, OHIO, TO PROVIDE THAT MEASURES RECOMMENDED BY THE MAYOR SHALL BE INCLUDED IN THE AGENDA OF COUNCIL, AMENDING SECTION 4.05, AND DECLARING AN EMERGENCY.

(Personnel & Public Affairs)

ORDINANCE NO.: 35-2021 AN ORDINANCE DIRECTING THE BOARD OF ELECTIONS TO PLACE UPON THE BALLOT AT THE GENERAL ELECTION TO BE HELD NOVEMBER 2, 2021, AN AMENDMENT TO THE CHARTER OF THE VILLAGE OF SILVER LAKE, OHIO, TO PROVIDE THAT MEETINGS OF COUNCIL MAY BE HELD AT A LOCATION OTHER THAN VILLAGE HALL IN EXIGENT CIRCUMSTANCES, AMENDING SECTION 4.08, AND DECLARING AN EMERGENCY. *(Personnel & Public Affairs)*

ORDINANCE NO.: 38-2021 AN ORDINANCE DIRECTING THE BOARD OF ELECTIONS TO PLACE UPON THE BALLOT AT THE GENERAL ELECTION TO BE HELD NOVEMBER 2, 2021, AN AMENDMENT TO THE CHARTER OF THE VILLAGE OF SILVER LAKE, OHIO, REQUIRING THAT COUNCIL UTILIZE ELECTRONIC MEANS OF COMMUNICATION, IN ADDITION TO THOSE METHODS CURRENTLY USED, TO PROVIDE NOTICE OF PUBLIC HEARINGS BEFORE COUNCIL, AMENDING SECTION 10.05, AND DECLARING AN EMERGENCY. *(Personnel & Public Affairs)*

ORDINANCE NO.: 39-2021 AN ORDINANCE DIRECTING THE BOARD OF ELECTIONS TO PLACE UPON THE BALLOT AT THE GENERAL ELECTION TO BE HELD ON NOVEMBER 2, 2021, AN AMENDMENT TO THE CHARTER OF THE VILLAGE OF SILVER LAKE, OHIO, TO STATE CONCISELY THE BEGINNING AND ENDING DATES FOR THE TERMS OF OFFICE OF THE MEMBERS OF THE PARK BOARD, AND NOT CHANGING SUCH TERMS NOW IN EFFECT, AMENDING SECTION 9.01, AND DECLARING AN EMERGENCY. *(Personnel & Public Affairs)*

Third Reading: None.

Comments from the audience: *(3 minutes each)*

Ms. Julie Rudgers Croft, SLE Trustee: Hello. I've been speaking with Mr. Stoiber on behalf of the SLE Board to work through and understand the recent riparian legislation that was passed [Ord. 18-2020]. A homeowner has been permitted to put sand at the water's edge. That was approved until the old riparian ordinance, right under the gun. What I personally, and on behalf of the SLE Board, would like is an amendment made to Ord. 18-2020 that does not allow vegetation to be removed and replaced by sand. How it's written now, according to Mr. Stoiber, someone could dump a load of sand on their property right at the water's edge because it's a permeable substance. That couldn't happen on Trust land because the Trust would control that, and the Board would have to approve it. But for all properties that aren't part of the Trust...

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sand, mulch, gravel are all considered permeable. Ord. 18-2020 needs a little tweaking to state that grass or native plants can't be removed for sand or other permeable substances that will allow more erosion to occur. Mrs. Dunphy and I have been emailing, and I've been told that this is the process. I come to you and ask could that amendment be made. [Mr. Church and Mrs. Dunphy asked Ms. Rudgers Croft clarifying questions. Ms. Rudgers Croft responded that this would apply to new additions on residential land.] I just think there's a bit of a loophole.

Mayor: Mrs. Dunphy shared your conversation with me, and I completely agree. After talking with Mr. Stoiber and Mr. Heydorn, I'm going to ask Council to probably be responsible for drafting a resolution that will restrict how far away from the water's edge sand can be placed. He's not calling it a beach, but a "mediation area" by the way. I think it's unwise for us to work on any resolution about sand or anything on this without the Trustees. I'd like to make sure Mr. Johnson and whoever he recommends is involved because they probably want the same thing.

Mrs. Dunphy: So, a committee composed of the Planning Commission, the Estates, and—

Mr. Heydorn: May I make a suggestion? There are 2 ways to go about this. We could make an ordinance and send it to the Planning Commission. Everything on this subject must go to the Planning Commission. The Planning Commission is used to working with, has pledged to work with, the Trustees. They will be part of every meeting on the subject, without question. It's like the original riparian, where every meeting was with the Trustees. The second way is to refer the matter to the Planning Commission, without introducing legislation first. That's what I suggest. The Planning Commission and the Trustees need to develop the parameters, what do they want? I don't know what the Commission or the Trustees want, so I would just refer the matter to the Planning Commission. They come up with the suggestion.

Mr. Scott: Are we under some time constraint here? [Several Councilmembers clarified that the homeowner's project was already approved. The mayor stated that this was about preventing others from doing the same.] Okay, I didn't know if we were trying to stop them or not.

Mayor: I was going to talk about this during my report, but Ms. Rudgers Croft and Mrs. Dunphy also discussed backflow preventors. Some people—I don't know how many, and I don't know who—are taking water out of the lake to water their lawns. I don't understand the setup, but that creates the possibility of a backflow from their house and sediments from their pipes could go into the lakes. We require backflow meters on properties with wells, but we do not have them for people that use the lake to water their yards. Again, we should involve the Trustees. I want them involved and approving. They would need to identify which houses have that because we don't know. People who do that either got the Trustees' permission or are doing it without permission. [Mr. Church said, in his experience, there's lots of people pulling water from the lake.]

Mr. Heydorn: Do the Trustees want people taking water out of their lake? Why would you want that? Why isn't there a rule from the Trustees about it? And then follow that with legislation.

Mayor: That's another reason we need to involve the Trustees before crafting any legislation. [Mr. Heydorn stated it was a public health hazard.]

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Mr. Church: Rest assured we will refer that to the Planning Commission. Thank you, Ms. Rudgers Croft. On to committee hearings, let's deal with finance quickly, and then the rest of the meeting is yours, Mrs. Meyer.

FINANCE AND APPROPRIATIONS COMMITTEE - Mrs. Dunphy

The payment of claims dated July 29, 2021, was approved as distributed, after Mr. Plesich and the Chief spoke about an equipment installation cost and Mr. Scott inquired about COBRA benefit administration to Mr. Housley.

PERSONNEL AND PUBLIC AFFAIRS COMMITTEE – Mrs. Meyer

ORDINANCE NO.: 44-2021

Mrs. Meyer: Mayor, Chief, what would you like to tell us about this?

Chief: This is another layer of crowd control. When we had a lot of protests, they went on for some time in certain areas. So, smaller agencies were concerned about their lack of options for dealing with contentious situations that don't require S.W.A.T. teams. Smaller agencies have limited manpower, so they created this mobile force where you're only responsible to commit an officer to this and their wages. You pay that. If something would happen in the Village, the agency will send their officers. It's another layer to have, to increase personnel when needed. It's a good agreement; we've already worked with everyone in here in different areas. It's similar to the Summit County Crash Team. The only thing you're losing is that officer's wages from time to time. I assume they'll have organizational meetings like the Crash Team did, but I'm not sure on the details yet. There's training coming up in August that I want to send someone to.

Mr. Nivens: Training is both mentally and physically exhausting. They don't just show up and stand around. It's hands-on.

Roll call to suspend the rules	Yes	6	No	0
Roll call to adopt	Yes	6	No	0

PERSONNEL AND PUBLIC AFFAIRS COMMITTEE – Mrs. Meyer

ORDINANCE NO.: 45-2021

Mrs. Meyer: Mr. Heydorn, should we take this to a second and third reading?

Mr. Heydorn: It's up to you. You can bring it out tonight if you suspend the rules.

Mr. Nivens: We should be uniform in how we bring them all out.

Mrs. Meyer: Alright. We'll hold 45-2021 for another reading.

PERSONNEL AND PUBLIC AFFAIRS COMMITTEE – Mrs. Meyer

ORDINANCE NO.: 34-2021

Mrs. Meyer: Did we want to hold this one too and bring them all out together? [Mrs. Dunphy inquired whether there had been changes. Mrs. Meyers answered in the negative. Mrs. Dunphy and Mr. Church agreed to bring it out.] Alright, then I'll bring it out tonight.

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Roll call to suspend the rules	Yes	6	No	0
Roll call to adopt	Yes	6	No	0

PERSONNEL AND PUBLIC AFFAIRS COMMITTEE – Mrs. Meyer

ORDINANCE NO.: 35-2021

Mrs. Meyer: I have no other discussion, so I'd like to bring it out. [There were no objections.]

Roll call to suspend the rules	Yes	6	No	0
Roll call to adopt	Yes	6	No	0

PERSONNEL AND PUBLIC AFFAIRS COMMITTEE – Mrs. Meyer

ORDINANCE NO.: 38-2021

Mrs. Meyer: I'd like to bring this out too.

Mrs. Dunphy: Because we have new people in the audience, I'll mention that declaring an emergency allows us to pass legislation with a supermajority and enact it in under 30 days. Otherwise, it has to wait for 30 days. I know people who are hearing this for the first time think that we pass a lot by emergency, but it's because of how quickly it can be enacted or enforced.

Mr. Heydorn: Declaring an emergency doesn't have to do with the number of readings; it has to do with situations where things must take effect as soon as the Mayor signs them. If it's not an emergency, then it must wait 30 days in case the people want a referendum, in effect sitting in limbo. When I say limbo, it's in force but it can go out of force. If residents file a petition, then that stalls it until the next election.

Roll call to suspend the rules	Yes	6	No	0
Roll call to adopt	Yes	6	No	0

PERSONNEL AND PUBLIC AFFAIRS COMMITTEE – Mrs. Meyer

ORDINANCE NO.: 39-2021

Mrs. Meyer: Any discussion? [There was none.] I'll bring that out.

Roll call to suspend the rules	Yes	6	No	0
Roll call to adopt	Yes	6	No	0

Mrs. Meyer: I'd like to say one more thing before I conclude. We asked for new language for Ord. 33-2021 at the last Committee of the Whole Meeting. [Mr. Heydorn and Mr. Housley agreed to do the requested language change.] I know you said you'd do it, and that's why I didn't bring it out tonight. That concludes my report.

REPORTS OF VILLAGE OFFICIALS

Mayor Hovey: I've already mentioned the sand issue and the backflow preventors. Since the gun has been removed in front, I've been asked what we're going to do with the space. I've said it could be grass, but I've also mentioned, and Mr. Nivens brought it up too, a possible veterans

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memorial. I think that would be a great addition to the Village. I've talked to some people, and Mr. John Schluep, who is very involved in veterans' affairs, has experience with memorials and would be happy to chair this thing. I need to know that Council welcomes this and that Council would be willing to pass a resolution to run donations through the Village as we did with the Centennial Fund. There's lots of work to be done, and it's not going to be done overnight. We need people that can draft drawings of what it might look like. We need to investigate how much it will cost. We need to do some initial groundwork. I said I'd like this to be a private enterprise, not something that the Village takes on, but I hope the committee is virtually all villagers.

Mr. Nivens: I'm the liaison to the Park Board, and this is in the coming discussion—the Chair of the Park Board is here tonight, so maybe discussion could start next week. It's going to be discussed, and thank you, Mayor, for bringing it forward. That answers some other questions too.

Mayor: I've already had groups say they'd donate some money. At the Silver Lake Historical Society meeting, they said they'd happily donate some money from their funds. I think we can fund this without a lot of trouble. I just remember a t-shirt I saw online once about veterans, and it said, "We don't know them all, but we owe them all." I think people will jump on this.

Mr. Church: I'll speak for Council and say that we'd love for you to proceed and get some ideas on costs and things like that. [Council had no objections.] There may be an ordinance or resolution on this next meeting.

Mayor: If anyone on Council would like to be involved on this committee, just tell me and I'll give your name to Mr. Schluep.

Mr. Church: I have a question. An esteemed member of the community wanted to know whether the new handrail at the Village Hall entrance was paid for with COVID money.

Mayor: I don't know, but I doubt it very much. [Mr. Housley answered that it was not.]

Mrs. Dunphy: Have we had any more word on the Englewood final engineering?

Mayor: We're still waiting for that. They're having some real difficulties, which we're not happy about. We were supposed to have them by now, and we can't do anything until we get them. Hopefully, we'll get them next week at the latest, so we can move forward.

Mr. Nivens: In the future, is there a way we could notify residents when there will be surveyors and people in the streets and around their property? I've gotten calls from concerned residents: "There's people out here. They're marking up the curbs and street. They're in our yards." I reassured them that it was preliminary work, that there was nothing to worry about, and that they were good people.

Mayor: I'll check with Mr. Lipan. In the past, notice has been given; maybe it wasn't this time.

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Mr. Robert Heydorn, Village Solicitor: I emailed Council my suggested change to the Charter Amendment dealing the Treasurer. I wish Council would look at it because it's different from what was debated in 2005. Since there was no debate in 2013, other than "The voters rejected it once, so why should we do it again?" This is substantially different in several respects. I put it together after speaking with the interested parties, and I would be surprised if any interested party would object. I just wanted to give background before the August 10th meeting.

Mr. Church: I read it, and it certainly addresses any concerns that we've had. If the effected parties are happy with it—in agreement with it, it should be made—[Mr. Heydorn objected to the use of "happy" and Mr. Church reiterated "in agreement with."] I encourage you all to read it.

Chief Jamie Norris, Chief of Police: Tomorrow's the National Night Out. It starts at 5:30 p.m. and ends at 7:30 p.m. It's being held by the Cuyahoga Falls Police Dept. in the Natatorium parking lot. We'll be there with other agencies, and I invite everyone to come. Falls also has other departments and groups involved with it. We are partnering with Cuyahoga Falls, Munroe Falls, Stow, and Tallmadge for the Citizens' Academy. The Academy starts September 15 and runs through the end of October every Wednesday night at 7 p.m. until 9 p.m. It's in a classroom type setting. It will be for adults. We didn't have it last year because of COVID, and in 2019, we only had one resident sign up. We will do a press release, and it will be on our social media page and Facebook. There's no maximum age.

Mr. Mark Lipan, Service Director: Mr. Lipan was not present and had no report.

Mr. Sean Housley, Clerk-Treasurer: We have closed July and we've reconciled the general checking account. The payroll account is out of reconciliation by \$70 and we're working on it. I don't believe I've emailed the reports yet, but we are closed. I'll get the reports out tomorrow. Another thing I wanted to mention, the Mayor and I received an email from the Summit County Engineer. They are asking communities to submit engineering projects for them to rank to be eligible for CARES Act-related dollars. I'm not certain if they're thinking about having a separate source of funding like last year's program. Last year, we received monies from the county and then monies from the state. I'll know more by the next meeting. Currently, the state has eligible monies for us to receive once I apply, around \$261,000. I'm still working on the application. Originally, it was a bit more than \$500,000, but the U.S. Treasury left off townships, which appealed to be included and are included now, and that reduced our amount. Nothing else.

Miscellaneous Business:

Mrs. Dunphy: I asked that we look at this report again. It's 6 yrs. old, and I don't know who's gotten the chance to look at it, but when I saw some the readings here—and I've heard a lot of talk of phosphates and nitrates in the lake. It's not an area that I had prior knowledge of, so there was a learning curve. Our phosphate levels were 8 times higher than they should be and our nitrates were nearly double, and where ammonia shouldn't be registered, ammonia was detected. This is a follow-up on some actions we've already taken to better deal with stormwater. There are recommendations in here, and some have already been implied, such as a rain barrel program. We might like to look at raingardens. We have a resident here who was instrumental in doing that at the lake, but how could we do that on a residential lot? They also said that streets

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with curves and mature trees had much lower runoff levels than streets without. I'd like an update and presentation on how we could implement some of these best practices and what impact they would have. I'd like an educational seminar, maybe by EnviroScience, on what would this look like. We got high, low, and medium costs on some of these, but... We should also look at incentives. They're in here and I've seen them suggested elsewhere. If you have a raingarden, or disconnect from the storm drains and use a rain barrel, or plant trees, I'd like to look at incentives for those and try encouraging voluntary use of organic yard treatments, rather than chemicals that could go into the lake. I'd just like to start a conversation on this, and how we can encourage residents to help and how to incorporate things into our infrastructure projects.

Mr. Church: I think you're the person to lead that, and Ms. Polly Bloom. This is the third time this has come around with the same kind of suggestions, and every time a little more has been done. Hopefully, this third time around, with the education you'll provide, will achieve more.

Mrs. Dunphy: It is a learning curve. I know we commissioned this report, but do we know how much it cost? Or how much an update might cost?

It was determined the report cost between \$30,000 and \$60,000.

Mr. Heydorn: What that report was, was the testing, and what you're paying for is not really the report, but the educational session on what to do. Things may have changed from steps we've taken, and the aerators may have changes things too. But we probably need the updated education. [Mr. Church mentioned that he installed a rain barrel.]

Mayor: If we ever get the Englewood Dr. Project off the ground, it will handle plenty of the suggestions for that side of the Village. That side of the Village causes a lot of trouble.

Mr. Plesich: This report talks about that. It was one of the main areas, down here at Lee Rd. too.

Mr. Nivens: If we move along on this and talk about another study, we need to include Crystal Lake. Water coming in from Crystal Lake is from the highlands' area. Look at the amount of algae growth that lake shows; that affects property values too. I've been there when that lake was totally drained and then a month later filled back up with an explosion of algae.

Mr. Heydorn: The inflow from Crystal Lake goes under Dover Rd, and of course the runoff problem. While that's part of it, we're actually getting water from Stow. I remember many years back, I had an argument with [Bill] Drew, the engineer for Stow at the time, and it almost became a lawsuit. I was trying to stop him from increasing the flow from Stow into that ditch because that flow goes all the way to Englewood on the north side of Graham Rd. They put in the church there, and finally because of that—even the courts would have said that they could dump anything they wanted into it—they did put in a retention basin by the church, which was the result of that argument. That drainage area is all the way up to Englewood. It does have a long way to filter out during that creek, but I will bet that a good portion of Crystal Lake's algae growth this year was caused by what the Trustees don't recognize about Silver Lake. Crystal

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Lake has less inflow from outside sources, so it has to be what's coming in from the lawns, which has been the only huge addition.

Mrs. Dunphy: Are you familiar with any other communities that have incentives for some of those stormwater mitigation actions?

Mr. Heydorn: No. The biggest area that I know of that went from a horrible situation to a livable situation is the Twin Lakes. It was a cesspool; they allowed sewage there, but they fixed it up. Also, Brady Lake is an example. [Mr. Church asked Mr. Heydorn if he recalled algae in the lake during his childhood.] No, it was all lily pads, no algae.

Mixed discussion occurred about lake health.

Mr. Nivens: If we're going to move forward, we need to get both Boards on board. If we go out there ourselves and commission studies on private waters, we might overstep our bounds. The mayor has already mentioned involving the Boards, and hopefully it will lead to good discussions. Look at our stormwater and sewage funds: we're broke. And here's 2 more expenses, so if we could get the Boards to share in this... [Mr. Church concurred. He reiterated Mrs. Dunphy's incentive idea and requested a list of possibilities.]

Mr. Heydorn: Part of Mrs. Dunphy's educational seminar is the ability to ask the company what they think about the viability of another study, whether it might show new results, what the effects of the aerators are, etc. There was an article in the Akron Beacon Journal last week about how Chippewa Lake went from a mess to viable using a new product that supposedly doesn't hurt wildlife or fish but bonds with phosphorus and nitrogen and brings it down to the lakebed, out of the flow. I asked Dr. Markowitz [Chair of Crystal Lake Corp.], his doctorate is in this area and he's partial owner of EnviroScience, and he said that the product exists, but we couldn't afford it. So maybe we could ask that at the seminar.

Mrs. Dunphy: Maybe asking Dr. Markowitz to come in and speak would be a good first step. He could say whether a new study is worthwhile, and we could start with some education for us.

Mr. Scott: Are the Trustees continuing to monitor their water quality? [It was determined that Summit County tests for e. coli, which is different than what EnviroScience did. It was determined that the Trustees have some knowledge of their water quality, as they put out the colored flags that indicate safety for swimmers. It was determined to ask the Trustees about their testing and invite them to Dr. Markowitz's seminar.]

Mixed discussion occurred about the upcoming Committee of the Whole Meeting, and the potential conflict with the Park Board. It was decided to notify the Park Board of Council's meeting.

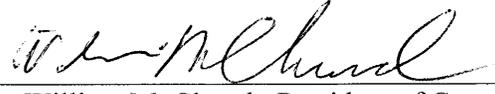
There being no further questions or comments, Council adjourned at 8 p.m., until the Committee of the Whole Meeting on Tuesday, August 10, 2021, at 6:30 p.m.

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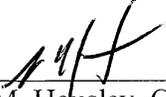
7:00 p.m.

APPROVED:



William M. Church, President of Council

ATTEST:



Sean M. Housley, CPA

Clerk-Treasurer

prepared by: Kathryn Kleinhans, Assistant to the Clerk-Treasurer